

DENVER REGIONAL COUNCIL OF GOVERNMENTS

**FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION**

YEAR ENDED JUNE 30, 2025



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DENVER REGIONAL COUNCIL OF GOVERNMENTS

Board of Officers

Jeff Baker, Chair, Arapahoe County
Colleen Whitlow, Vice-Chair, Town of Mead
Richard Kondo, Secretary, City of Northglenn
Jeslin Shahrezaei, Treasurer, City of Lakewood
Steve Conklin, Immediate Past Chair, City of Edgewater
Douglas W. Rex, Executive Director

Board of Directors

<u>Jurisdiction</u>	<u>Member</u>	<u>Jurisdiction</u>	<u>Member</u>
Adams County	Julie Duran Mullica	Foxfield	Josie Cockrell
Arapahoe County	Jeff Baker	Frederick	Windi Padia
Arvada	Sharon Davis	Georgetown	Lynette Kelset
Aurora	Alison Coombs	Gilpin County	Susan Berumen
Bennett	Larry Vittum	Glendale	Rachel Binkley
Black Hawk	David Spellman	Golden	Paul Haseman
Boulder	Nicole Speer	Greenwood Village	George Lantz
Boulder County	Claire Levy	Idaho Springs	Chuck Harmon
Bow Mar	Vacant	Jefferson County	Andy Kerr
Brighton	Greg Mills	Lafayette	Brian Wong
Broomfield	Austin Ward	Lakewood	Jeslin Shahrezaei
Castle Pines	Deborah Mulvey	Larkspur	Vacant
Castle Rock	Jason Gray	Littleton	Stephen Barr
Centennial	Tammy Maurer	Lochbuie	Kat Bristow
Central City	Zane Plsek	Lone Tree	Marissa Harmon
Cherry Hills Village	Robert Eber	Longmont	Joan Peck
Clear Creek County	Rebecca Lloyd	Louisville	Judi Kern
Columbine Valley	Vacant	Lyons	Hollie Rogin
Commerce City	Steve Douglas	Mead	Colleen Whitlow
Dacono	Michelle Rogers	Morrison	Paul Sutton
Deer Trail	Vacant	Mountain View	Kathleen Bailey
Denver	Adam Paul	Nederland	Nichole Sterling
Denver	Kevin Flynn	Northglenn	Richard Kondo
Douglas County	Kevin Van Winkle	Parker	John Diak
Edgewater	Steve Conklin	Sheridan	Terrance Kelly
Empire	Vacant	Silver Plume	Lee Berenato
Englewood	Othniel Sierra	Superior	Neal Shah
Erie	Emily Baer	Thornton	Justin Martinez
Federal Heights	Linda Montoya	Westminster	Sarah Nurmela
Firestone	Ray Byrd	Wheat Ridge	Bud Starker

Governor's Non-Voting Appointees

Darius Pakbaz, Colorado Dept. of Transportation
Sally Chafee, Colorado Dept. of Transportation

Regional Transportation District Non-Voting Appointee

Bill Sirois, Regional Transportation District

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
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INDEPENDENT AUDITORS' REPORT

Finance and Budget Committee of the Board of Directors
Denver Regional Council of Governments
Denver, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and the major fund of the Denver Regional Council of Governments, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Denver Regional Council of Governments' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Denver Regional Council of Governments', as of June 30, 2025, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Denver Regional Council of Governments and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Denver Regional Council of Governments' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Denver Regional Council of Governments' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Denver Regional Council of Governments' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Denver Regional Council of Governments' basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2025 on our consideration of the Denver Regional Council of Governments' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Denver Regional Council of Governments' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Denver Regional Council of Governments' internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Denver, Colorado
December 3, 2025

DENVER REGIONAL COUNCIL OF GOVERNMENTS
STATEMENT OF NET POSITION
JUNE 30, 2025

ASSETS

Current Assets:	
Cash and Investments	\$ 12,641,249
Contracts Receivable:	
Federal Grants	7,608,687
State Grants	700,258
Local Grants	376,302
Accounts Receivable	915,855
Prepaid Expense	91,188
Total Current Assets	<u>22,333,539</u>
Noncurrent Assets:	
Depreciable Assets	6,480,196
Accumulated Depreciation and Amortization	<u>(2,526,123)</u>
Total Noncurrent Assets	<u>3,954,073</u>
Total Assets	<u><u>\$ 26,287,612</u></u>

LIABILITIES AND NET POSITION

LIABILITIES

Current Liabilities:	
Accounts Payable	\$ 7,087,168
Accrued Wages and Related Liabilities	645,472
Unearned Revenue	169,515
Lease Liabilities	411,883
Compensated Absences	817,328
Total Current Liabilities	<u>9,131,366</u>
Noncurrent Liabilities:	
Lease Liabilities - Long-Term	4,173,904
Compensated Absences - Long-Term	189,791
Total Noncurrent Liabilities	<u>4,363,695</u>
Total Liabilities	13,495,061

NET POSITION

Net Investment in Capital Assets	(631,714)
Unrestricted	<u>13,424,265</u>
Total Net Position	<u>12,792,551</u>
Total Liabilities and Net Position	<u><u>\$ 26,287,612</u></u>

See accompanying Notes to Financial Statements.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025**

Function/Program Activities	Expenses	Program Revenues		Net (Expense) Revenues and Changes in Net Position
		Permits, Fees, and Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
Contract and Project Administration	\$ 50,448,604	\$ 2,749,760	\$ 47,341,297	\$ (357,547)
Total Governmental Activities	<u>\$ 50,448,604</u>	<u>\$ 2,749,760</u>	<u>\$ 47,341,297</u>	(357,547)
GENERAL REVENUES				
In-Kind Services				1,202,357
Net Investment Income (Loss)				144,541
Miscellaneous Income				<u>33,228</u>
Total General Revenues				<u>1,380,126</u>
CHANGE IN NET POSITION				1,022,579
Net Position - Beginning of Year				<u>11,769,972</u>
NET POSITION - END OF YEAR				<u>\$ 12,792,551</u>

See accompanying Notes to Financial Statements.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
BALANCE SHEET –
GOVERNMENTAL FUND – GENERAL FUND
JUNE 30, 2025**

ASSETS

Cash and Investments	\$ 12,641,249
Contracts Receivable:	
Federal Grants	7,608,687
State Grants	700,258
Local Grants and Service Contracts	376,302
Accounts Receivable	915,855
Prepaid Items	<u>91,188</u>
 Total Assets	 <u><u>\$ 22,333,539</u></u>

LIABILITIES AND FUND BALANCE

LIABILITIES

Accounts Payable	\$ 7,087,168
Accrued Wages and Related Liabilities	645,472
Unearned Revenue	<u>169,515</u>
 Total Liabilities	 <u>7,902,155</u>

FUND BALANCE

Nonspendable:	
Prepaid Items	91,188
Assigned:	
Denver Regional Aerial Photography Program (DRAPP)	1,124,497
Vanpool	598,600
Way to Go	1,665,971
Unassigned	<u>11,089,162</u>
Total Fund Balance	<u>14,569,418</u>
 Total Liabilities and Fund Balance	 <u><u>\$ 22,471,573</u></u>

See accompanying Notes to Financial Statements.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
RECONCILIATION OF THE GOVERNMENTAL FUND
BALANCE SHEET TO THE STATEMENT OF NET POSITION
JUNE 30, 2025**

Total Fund Balance - Governmental Fund	\$ 14,569,418
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Capital Assets, Net of \$2,526,123 Accumulated Depreciation and Amortization	3,954,073
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Long-term liabilities applicable to DRCOG's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position.

Balances at June 30, 2025 are:

Lease Liability	(4,585,787)
Compensated Absences	<u>(1,007,119)</u>

Net Position - Governmental Activities	<u>\$ 12,930,585</u>
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DENVER REGIONAL COUNCIL OF GOVERNMENTS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUND – GENERAL FUND
YEAR ENDED JUNE 30, 2025

REVENUES

Participating Member Contributions	\$ 2,091,600
Federal Grants	23,521,071
State Grants	5,716,792
Local Grants	7,087
In-Kind Service Contribution	1,202,357
Vanpool	647,222
Denver Regional Aerial Photography Program (DRAPP)	494,600
Agency on Aging Reserve Fund	
Service Income:	
Guaranteed Ride Home	10,363
Other	153,197
Investment Income (Loss)	144,541
Miscellaneous Income	33,228
Pass-Through Grant Funds	17,449,125
Total Revenues	<u>51,471,183</u>

EXPENDITURES

Current:	
Salaries and Benefits	16,829,883
Other Contractual Services:	
Pass-Through Grant Funds	17,449,125
Consulting and Other Contractual	10,568,851
In-Kind Services	1,202,357
Travel	28,006
Printing Services	5,710
Information Technology Services	747,492
Other Services and Supplies	2,718,013
Debt Service:	
Principal	372,525
Interest	325,102
Total Expenditures	<u>50,247,064</u>

NET CHANGE IN FUND BALANCES

1,224,119

Fund Balance - Beginning of Year

13,345,299

FUND BALANCES - END OF YEAR

\$ 14,569,418

See accompanying Notes to Financial Statements.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025**

Net Change in Fund Balance - Governmental Fund	\$ 1,224,119
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Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which depreciation/amortization expense exceeded capital outlays in the current period.	(505,048)
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Lease Principal Payments and Other Adjustments	372,525
Adjustment to Compensated Absences Liability	<u>(69,017)</u>

Change in Net Position - Governmental Activities	<u>\$ 1,022,579</u>
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**DENVER REGIONAL COUNCIL OF GOVERNMENTS
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET TO ACTUAL –
GENERAL FUND
YEAR ENDED JUNE 30, 2025**

	Original and Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES			
Participating Member Dues	\$ 2,099,000	\$ 2,091,600	\$ (7,400)
Federal Grants	28,248,394	23,521,071	(4,727,323)
State Grants	6,882,173	5,716,792	(1,165,381)
Local Grants	82,407	7,087	(75,320)
In-Kind Service Contribution	1,439,865	1,202,357	(237,508)
Vanpool	820,082	647,222	(172,860)
Denver Regional Aerial Photography Program (DRAPP)	666,385	494,600	(171,785)
DRCOG Area Agency on Aging Reserve Fund	272,600	-	(272,600)
Service Income:			
EcoPass	-	10,363	10,363
Other	-	153,197	153,197
Investment Income	50,000	144,541	94,541
Miscellaneous Income	-	33,228	33,228
Pass-Through Grant Funds	17,007,814	17,449,125	441,311
Total Revenues	<u>57,568,720</u>	<u>51,471,183</u>	<u>(6,097,537)</u>
EXPENDITURES			
Current:			
Salaries and Benefits	17,644,463	16,829,883	814,580
Other Contractual Services:			
Pass-Through Grant Funds	17,007,814	17,449,125	(441,311)
Consulting and Other Contractual	16,012,933	10,568,851	5,444,082
In-Kind Services	1,909,000	1,202,357	706,643
Travel	19,135	28,006	(8,871)
Printing Services	9,031	5,710	3,321
Information Technology Services	497,267	747,492	(250,225)
Other Services and Supplies	3,641,450	2,718,013	923,437
Capital Outlay	80,000	-	80,000
Debt Service:			
Principal	372,525	372,525	-
Interest	325,102	325,102	-
Total Expenditures	<u>57,518,720</u>	<u>50,247,064</u>	<u>7,271,656</u>
NET CHANGE IN FUND BALANCE	50,000	1,224,119	1,174,119
Fund Balance - Beginning of Year	<u>11,754,369</u>	<u>13,345,299</u>	<u>1,590,930</u>
FUND BALANCE - END OF YEAR	<u>\$ 11,804,369</u>	<u>\$ 14,569,418</u>	<u>\$ 2,765,049</u>

See accompanying Notes to Financial Statements.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements have been prepared in accordance with generally accepted accounting principles applicable to governmental units. A summary of the Denver Regional Council of Governments' (DRCOG) significant accounting policies consistently applied in the preparation of these financial statements follows.

Definition of Reporting Entity

DRCOG is a mechanism for uniting intergovernmental planning, policy making and action. It is a blend of 59 local governments in the Denver region into a single agency. Formed in 1955 as the Inter-County Regional Planning Association, DRCOG is a voluntary association of city and county governments within the nine-county state planning and management region. The members include Adams, Arapahoe, Boulder, Clear Creek, Douglas, Gilpin, and Jefferson counties, the City and County of Denver, the City and County of Broomfield and 50 municipalities.

The functions for DRCOG include:

- Promoting regional cooperation
- Coordinating between local governments
- Resolving common problems
- Performing regional planning
- Encouraging orderly development
- Providing services to members

DRCOG follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organization and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

Based upon the application of these criteria, no additional organizations are included within DRCOG's reporting entity.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and Statement of Activities) report information on all activities of the government. Governmental activities are supported mainly by membership dues and intergovernmental revenues.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Items not properly included among program revenues are reported instead as general revenues.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 180 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due.

DRCOG reports the following major governmental fund:

The General Fund is the operating fund of DRCOG. It accounts for all of its financial resources.

When both restricted and unrestricted resources are available for use, it is DRCOG's policy to use restricted resources first, then unrestricted resources as they are needed.

Cash and Investments

DRCOG pools cash resources of its various projects in order to facilitate the management of cash. Cash is pooled in interest-bearing accounts. Cash applicable to a particular project is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements.

Investments for DRCOG are reported at fair value and amortized costs as reported in Note 2. The fair value is determined by the closing trading value of the investment at period-end. Fair values were based on quoted market rates as of June 30, 2025.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Contract Receivables

Contract receivables are mainly grant receivables from federal and state governments and include amounts due from grantors at the time reimbursable project costs are incurred.

Accounts Receivables

Receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Prepaid Assets

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

Capital Assets

Capital assets, which include furniture, fixtures, and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by DRCOG as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at acquisition cost or estimated acquisition cost if purchased or constructed. Donated capital assets are recorded at acquisition value on the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Furniture, fixtures, equipment, and vehicles of DRCOG are depreciated using the straight-line method over the following estimated useful lives:

Assets	7 Years
Furniture and Fixtures	10 Years
Equipment	4 to 5 Years
Vehicles	7 Years

Right To Use Assets

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Unearned Revenue

Unearned revenues are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met.

DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Long-Term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities statement of net position. Acquisitions under leases are reported as other financing sources.

Deferred Inflows of Resources

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Compensated Absences

The liability for compensated absences reported in the government-wide statement consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

Net Position and Fund Balance

Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position that is associated with non-liquid, capital assets, net of related debt.

Unrestricted net position represents assets that do not have any third-party limitations on their use.

Fund Balances

The classifications of fund balances are described as follows:

Nonspendable Fund Balance – Consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted fund balance – Consists of amounts that can be spent only for specific purposes because of constraints imposed by external resource providers (creditors, grantors, contributors, laws, or regulations of other governments) or imposed through constitutional provisions or enabling legislation.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position and Fund Balance (Continued)

Fund Balances (Continued)

Committed Fund Balance – Consists of amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Directors, the DRCOG's highest decision-making level of authority. Commitments may be changed or lifted only by the Board of Directors taking the same formal action that originally imposed the constraint.

Assigned Fund Balance – Consists of amounts that are intended to be used by the DRCOG for specific purposes but do not meet the criteria to be classified as committed. Intent may be expressed either by the Board or officials to which the Board has delegated authority.

Unassigned Fund Balance – Consists of the residual amount for the general fund that is not contained in other classifications. The general fund is the only fund that reports a positive unassigned fund balance.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is DRCOG's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is DRCOG's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Budget and Budgetary Accounting

Revenues and expenditures of the general fund are controlled by budgetary accounting to provide a sound basis for planning and management of DRCOG's programs. In May of the previous year, an annual budget was adopted by formal resolution for the 2025 fiscal year. The budget is prepared on the same basis that is used for accounting purposes and is only used for the fiscal year ended 2025. In May of the current year, an annual budget was adopted by formal resolution for the 2025 fiscal year. The budget is prepared on the same basis that is used for accounting purposes. Budget authority lapses at year-end.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budget and Budgetary Accounting (Continued)

Budgeted amounts reported in the accompanying required supplemental information are as originally adopted and as amended by the Finance and Budget Committee of the Board of Directors throughout the year. There were no budget amendments during the year.

In-Kind Service Contributions

Contributed services performed by various contracting parties on assisted projects are valued at cost to the contracting party as of the date the services are performed. Equal amounts of revenue and expenditures are recorded to reflect these contributions.

Assisted Projects

All grants and contracts awarded to DRCOG are referred to as assisted projects. Records are maintained whereby expenditures incurred are recorded in separate project accounts in the general fund.

Indirect Costs

DRCOG allocates indirect costs to assisted projects in accordance with Uniform Grant Guidance. Actual expenditures specifically identifiable with individual grants are charged directly to those grants. Indirect costs necessary to sustain overall operations are allocated as a percentage of total direct labor costs charged to the projects.

NOTE 2 DEPOSITS AND INVESTMENTS

DRCOG is governed by the deposit and investment limitations of state law. Deposits and investments held at June 30, 2025 are reported as follows:

Cash	\$ 9,771,390
Investments	2,869,859
Total Cash and Investments	<u>\$ 12,641,249</u>

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)

Deposits

Custodial Credit Risk – Deposits

Custodial risk for deposits is the risk that, in the event of a failure of a depository financial institution, DRCOG will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. DRCOG's deposit policy is in accordance with CRS 11-10.5-101, the Colorado Public Deposit Protection Act (PDPA), which governs investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The institution's internal records identify the collateral by depositor and as such, these deposits are considered to be uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At June 30, 2025, DRCOG's deposits were insured by federal depository insurance or collateralized with securities held by third parties in DRCOG's name, and consequently were not exposed to custodial credit risk.

Investments

DRCOG's investment policy limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Maturities of investments held at June 30, 2025, are provided in the schedule below and are tiered to mature at intervals within a 10-year maximum range. However, DRCOG has multiple investments that have maturities greater than 10 years, as presented in the table on page 18.

Investment Credit Risk

This is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Debt securities of the U.S. government and obligations of U.S. government agencies that are explicitly guaranteed by the U.S. government are not considered to have credit risk.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)

Investment Credit Risk (Continued)

DRCOG's investment policy follows state statutes (C.R.S. 24-75-601 through 24-75-603) which limit its investment choices as follows:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of US local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

Presented below are the investments held by DRCOG and the actual ratings as of June 30, 2025 for each investment type:

Issuer:	Moody Rating	Fair Value	Investment Portfolio
U.S. Treasury	Aaa	\$ 1,881,858	66%
Fannie Mae	Not Rated	593,317	21%
Mutual Funds	Not Rated	394,684	14%
Total Investments		<u>\$ 2,869,859</u>	

Interest Rate Risk

Changes in market interest rates could adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market rates. The schedule below indicates the interest rate risk of DRCOG's investments at June 30, 2025:

Issuer:	Fair Value	Investment Maturities (In Years)			
		< 1	1-5	6-10	> 10
U.S. Treasury	\$ 1,881,858	\$ 349,873	\$ 1,350,552	\$ 131,324	\$ 50,109
Fannie Mae	593,317	-	-	392	592,925
Mutual Funds	394,684	394,684	-	-	-
Total	<u>\$ 2,869,859</u>	<u>\$ 744,557</u>	<u>\$ 1,350,552</u>	<u>\$ 131,716</u>	<u>\$ 643,034</u>

One of the ways DRCOG manages its exposure to interest rate risk is by purchasing a combination of shorter-term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)

Concentration of Credit Risk

Concentration of credit risk is the risk of a loss attributed to the magnitude of an entity's investment in a single issuer. DRCOG places no limit on the amount it may invest in any one issuer. However, it is the intent of DRCOG to diversify the investment instruments within the portfolio to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, or maturities.

Fair Value

DRCOG categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted process; Level 3 inputs are significant unobservable inputs. As of June 30, 2025, DRCOG had the following investments valued using the hierarchy described above.

Investment Type	6/30/2025	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
U.S. Treasury	\$ 1,881,858	\$ -	\$ 1,881,858	\$ -
Fannie Mae	593,317	-	593,317	-
Mutual Funds	394,684	394,684	-	-
Total Investments by Fair Value Level	<u>\$ 2,869,859</u>	<u>\$ 394,684</u>	<u>\$ 2,475,175</u>	<u>\$ -</u>

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 3 CAPITAL ASSETS

	Balance July 1, 2024	Additions	Dispositions	Balance June 30, 2025
<u>Governmental Activities</u>				
Depreciable Assets:				
Furniture, Fixtures, and Equipment	\$ 74,369	\$ -	\$ -	\$ 74,369
Vehicles	24,002	-	-	24,002
Electronic Equipment and Software	425,692	-	-	425,692
Total Capital Assets Being Depreciated	524,063	-	-	524,063
Lease Assets:				
Buildings	5,956,133	-	-	5,956,133
Total Lease Assets Being Amortized	5,956,133	-	-	5,956,133
Less: Accumulated Depreciation and Amortization				
Furniture, Fixtures, and Equipment	69,836	4,533	-	74,369
Vehicles	24,002	-	-	24,002
Electronic Equipment and Software	425,692	-	-	425,692
Buildings Lease Assets	1,501,545	500,515	-	2,002,060
Total Accumulated Depreciation and Amortization	2,021,075	505,048	-	2,526,123
Governmental Activities Capital Assets, Net	\$ 4,459,121	\$ (505,048)	\$ -	\$ 3,954,073

Depreciation and amortization expense was charged to functions/programs of DRCOG as follows:

Governmental Activities:	
Contract and Project Administration	<u>\$ 505,048</u>

NOTE 4 LONG-TERM OBLIGATIONS

Long-term obligation activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Additions	Dispositions	Ending Balance	Current Portion
<u>Governmental Activities</u>					
Building Lease	\$ 4,958,312	\$ -	\$ 372,525	\$ 4,585,787	\$ 411,883
Compensated Absences (1)	1,076,136	-	69,017	1,007,119	817,328
Total	\$ 6,034,448	\$ -	\$ 441,542	\$ 5,592,906	\$ 1,229,211

(1) The change in the compensated absence liability is presented as a net change

Building Lease

In 2018, DRCOG entered into an office lease agreement for a term of fifteen years commencing June 2018 through May 2033. The first eighteen months of lease payments have been abated pursuant to the terms of the agreement. During 2018, DRCOG made a \$91,188 payment for a security deposit which is shown as a prepaid item as of June 30, 2025.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 4 LONG-TERM OBLIGATIONS (CONTINUED)

DRCOG's rate of interest for this lease is 7.00% percent per annum.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2025 are as follows:

<u>Year Ending June 30,</u>	<u>Principal Payments</u>	<u>Interest Payments</u>	<u>Total Payments</u>
2026	\$ 411,883	\$ 298,619	\$ 710,502
2027	453,997	269,381	723,378
2028	498,404	237,850	736,254
2029	547,228	201,901	749,129
2030	598,816	163,188	762,004
2031-2033	2,075,459	220,105	2,295,564
Total Payments	<u>\$ 4,585,787</u>	<u>\$ 1,391,044</u>	<u>\$ 5,976,831</u>

NOTE 5 RETIREMENT PLAN

DRCOG provides pension benefits for all of its full-time employees through a single employer defined contribution plan under Section 401 of the Internal Revenue Code. The plan was established by the Council and is maintained and administered by the International City/County Managers Association Retirement Corporation (ICMA-RC). Plan provisions and contribution requirements may be amended by the Council. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan, plus investment earnings.

Employees are required to participate after completing six months of service. For 2025, DRCOG made a contribution of 9% of each participant's compensation up to the Social Security base wages and 5.7% for compensation over the Social Security base wages. Participants are required to contribute 3% of compensation.

Contributions for each employee and interest allocated to the employee's account are vested as follows:

<u>Years of Vesting Service</u>	<u>Percentage</u>
Less Than 3	0
3	30
4	40
5	60
6	80
7 or More	100

DRCOG's contribution for, and interest forfeited by, employees who leave employment before full vesting occurs are used to reduce DRCOG's current period contribution requirement. During 2025, no funds were used to offset pension expense. During 2025, DRCOG's required, which equaled actual, contributions and employee contributions to the Plan, were \$992,663 and \$506,967, respectively.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025**

NOTE 6 PARTICIPATING MEMBER DUES

Participating member dues in the amount of \$2,091,600 were received by DRCOG during the year ended June 30, 2025. The following represents the use of funds received:

Operations and Supported Projects	\$ 899,388
Matching Requirement for State-Assisted Projects	<u>1,192,212</u>
Total	<u><u>\$ 2,091,600</u></u>

NOTE 7 COMMITMENTS AND CONTINGENCIES

DRCOG administers numerous projects through grants awarded by various federal and state agencies. All projects are subject to audit by the granting agencies. A substantial amount of grant revenue has been awarded to sub-recipients. All grants are subject to final review and approval as to allowability by the respective grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although DRCOG expects such amounts, if any, to be immaterial.

NOTE 8 RISK MANAGEMENT

DRCOG is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. DRCOG maintains commercial insurance for all risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

NOTE 9 STATE COMPLIANCE

TABOR Amendment – In November 1992, Colorado voters passed the TABOR Amendment (Amendment 1) to the State Constitution, which limits state and local government tax powers and imposes spending limitations. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and other factors. Revenue received in excess of the limitations may be required to be refunded unless an electorate vote to retain the revenue is passed. The TABOR Amendment is subject to many interpretations, but the Council has a legal opinion that it is not a “local government” subject to TABOR in part because it has no authority to tax or to issue general obligation debt.

NOTE 10 ACCOUNTING CHANGES – CHANGE IN ACCOUNTING PRINCIPLE

Effective July 1, 2024, the DRCOG implemented GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures. The implementation of this standard did not affect beginning net position.



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Finance and Budget Committee of the Board of Directors
Denver Regional Council of Governments
Denver, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, and the major fund of the Denver Regional Council of Governments, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Denver Regional Council of Governments' basic financial statements, and have issued our report thereon dated December 3, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Denver Regional Council of Governments' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Denver Regional Council of Governments' internal control. Accordingly, we do not express an opinion on the effectiveness of the Denver Regional Council of Governments' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Denver Regional Council of Governments' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Denver, Colorado
December 3, 2025



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Finance and Budget Committee of the Board of Directors
Denver Regional Council of Governments
Denver, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Denver Regional Council of Governments' compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Denver Regional Council of Governments' major federal programs for the year ended June 30, 2025. The Denver Regional Council of Governments' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Denver Regional Council of Governments complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Denver Regional Council of Governments and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Denver Regional Council of Governments' compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Denver Regional Council of Governments' federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Denver Regional Council of Governments' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Denver Regional Council of Governments' compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Denver Regional Council of Governments' compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Denver Regional Council of Governments' internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Denver Regional Council of Governments' internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Denver, Colorado
December 3, 2025

DENVER REGIONAL COUNCIL OF GOVERNMENTS
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
JUNE 30, 2025

Federal Grantor / Pass-Through Grantor / Program or Cluster Title	Federal ALN	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Expenditures
U.S. Department of Transportation				
Federal Highway Administration				
Colorado Department of Transportation				
Highway Planning and Construction	20.205	25-HTD-ZL-00093 25-HAA-ZL-00092 25-HAA-ZL-00102 24-HTD-ZL-00328 25-HTD-ZL-00061 24-HTD-ZL-00328 24-HTD-ZL-00103 25-HAA-ZL-00055	\$ -	\$ 11,700,879
Federal Transit Administration				
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	N/A	3,095,005	4,268,534
Colorado Department of Transportation				
State Planning and Research	20.515	None provided	-	10,000
National Highway Traffic Safety Administration (NHTSA) Discretionary				
Safety Grants and Cooperative Agreements	20.614	None provided	-	46,848
Total Federal Transit Administration			3,095,005	4,325,382
Strengthening Mobility and Revolutionizing Transportation (SMART)				
Grants Program	20.941	N/A	-	304,447
Total U.S. Department of Transportation			3,095,005	16,330,708
U.S. Environmental Protection Agency				
Environmental Justice Small Grant Program	66.046	N/A	-	1,675,859
Total U.S. Environmental Protection Agency			-	1,675,859
U.S. Department of Health and Human Services				
Colorado Department of Human Services				
Special Programs for the Aging - Title VII, Chapter 3, Programs for				
Prevention of Elder Abuse, Neglect, and Exploitation	93.041	21 IHEA 160181	-	16,294
Special Programs for the Aging - Title VII, Chapter 2, Long Term				
Care Ombudsman Services for Older Individuals	93.042	21 IHEA 160181	-	155,409
Special Programs for the Aging - Title III, Part D, Disease				
Prevention and Health Promotion Services	93.043	23 IHEA 175343	171,529	171,529
Aging Cluster				
Special Programs for the Aging - Title III, Part B, Grants for Supportive				
Services and Senior Centers	93.044	21 IHEA 160181 23 IHEA 175343	2,936,851	4,783,981
Special Programs for the Aging - Title III, Part C, Nutrition Services	93.045	21 IHEA 160181 23 IHEA 175343	3,806,781	3,806,781
Nutrition Services Incentive Program	93.053	None provided	498,341	498,341
Total Aging Cluster			7,241,973	9,089,103
Special Programs for the Aging - Title IV, and Title II, Discretionary Projects	93.048	None Provided	-	136,261
National Family Caregiver Support, Title III, Part E	93.052	21 IHEA 160181	893,101	956,541
Public Health Informatics & Technology Workforce Development Program	93.355	None Provided	-	174,316
Refugee and Entrant Assistance State/Replacement Designee Administered				
Programs	93.566	CTGG12021*2291	-	450,877
Total Colorado Department of Human Services			8,306,603	11,150,330
Colorado Department of Regulatory Agencies				
Medical Assistance Program	93.778	None Provided	-	520,769
Colorado Department of Health Care Policy & Financing				
Money Follows the Person Rebalancing Demonstration	93.791	None Provided	-	71,244
Total U.S. Department of Health and Human Services			8,306,603	11,742,343
Total Federal Financial Assistance			\$ 11,401,608	\$ 29,748,910

See accompanying Notes to Schedule of Expenditures of Federal Awards.

DENVER REGIONAL COUNCIL OF GOVERNMENTS
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
JUNE 30, 2025

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Denver Regional Council of Governments (DRCOG) under programs of the federal government for the year ended June 30, 2025. In the accompanying schedule of expenditures of federal awards, award revenues and expenditures have been prepared in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the Schedule presents only a selected portion of the operations of DRCOG, it is not intended to and does not present the financial position, changes in net position, or cash flows of DRCOG.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Revenue from federal awards is recognized when DRCOG has done everything necessary to establish its right to revenue. For governmental funds, revenue from federal grants is recognized when it becomes both measurable and available. Expenditures of federal awards are recognized in the accounting period when the liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. DRCOG has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2025**

Section I – Summary of Auditors' Results

Financial Statements

1. Type of auditors' report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
3. Noncompliance material to financial statements noted? _____ yes x no

Federal Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
2. Type of auditors' report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? _____ yes x no

Identification of Major Federal Programs

ALN(s)	Name of Federal Program or Cluster
20.205	Highway Planning and Construction
20.513	Enhanced Mobility of Seniors and Individuals with Disabilities
66.046	Climate Pollution Reduction

Dollar threshold used to distinguish between Type A and Type B programs:

\$ 892,467

Auditee qualified as low-risk auditee?

_____ yes x no

Section II – Financial Statement Findings

There were no financial statement audit findings in the current year.

Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

**DENVER REGIONAL COUNCIL OF GOVERNMENTS
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
YEAR ENDED JUNE 30, 2025**

There were no findings for the year ended June 30, 2024.



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